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COMMANDER, 354TH FIGHTER
WING (PACAF)**

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**Security
Installation Access and Security Guidelines**

COMPLIANCE WITH THIS PUBLICATION IS MANDATORY

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This instruction applies to all military and civilian personnel, Air National Guard (ANG) units, and associate organizations on Eielson Air Force Base (AFB), and the Alaska Range Complex military resources in accordance with (IAW) Title 10 United States Code (USC) Section 797 and Title 8 USC Section 1382. This instruction is issued in accordance with the *Internal Security Act of 1950 (50 U.S.C. 797)*. It implements AFD 31-1, *Integrated Defense*. It establishes and defines restricted areas and normal security operations on Eielson AFB and Air Force resources on the Pacific Alaska Range Complex governed by DoD Directive 5200.8, *Security of DoD Installations and Resources*. This instruction takes into account all previously recorded Installation Defense Council (IDC) decisions and aligns the Eielson AFB Installation Security Program with Pacific Air Forces (PACAF) standards. This publication requires the collection and/or maintenance of information protected by the Privacy Act of 1974, 5 USC Section 552a. Release of Privacy Act information must be in accordance with AFI 37-132, *Air Force Privacy Act Program*. The authorities to collect and/or maintain the records prescribed in this publication are Title 10 USC, Section 8012. The applicable Privacy Act System of Records Notices (SORN) F031 AF SP F, *Notification Letters to Persons Barred from Entry to Air Force Installations*; F031 AF SF B, *Security Forces Management Information System (SFMIS)*; and F031 AF SP O, *Documentation for Identification and Entry Authority*, apply and are available online at: <http://www.defenselink.mil/privacy/notices/usaf>. Ensure that all records created as a result of processes prescribed in this publication are maintained IAW Air Force Manual (AFMAN) 33-363, *Management of Records*, and disposed of IAW Air Force Records Information Management System (AFRIMS) Records Disposition Schedule (RDS). Refer recommended changes and questions about this publication to the Office of Primary Responsibility (OPR) using the AF Form 847, *Recommendation for Change of Publication*; route AF Forms 847 from the field through the appropriate functional chain of command.

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CHAPTER 1 INSTALLATION ACCESS

1.1. Installation Designation: Eielson AFB is designated as a "CLOSED" installation. Installation entry authority is granted and controlled by the installation commander and no person shall enter the installation without his or her permission. The installation commander, at his or her discretion, may limit or revoke the privilege of any person or group from entering Eielson AFB.

1.1.1. During special events the installation commander may designate the installation as "OPEN". Personnel requesting entry to the event may not require a pass. Unless otherwise authorized, personnel entering the installation during this period are only allowed to proceed to and from the special event via the designated route. Any person found outside of the designated area will be detained and turned over to Security Forces personnel. Security Forces will process detained personnel IAW with local procedures and will initiate barment action when directed by the installation commander.

1.1.2. Regardless of rank or status, personnel who are active component or civilian guards performing Installation Entry Controller (IEC) duties are considered sentinels and have the authority to detain personnel and give lawful orders in performance of official duties. Failure to comply with the lawful orders or mistreatment of a sentinel will subject violators to prosecution and/or barment from the installation.

1.1.3. Individuals who may present a threat to the good order, discipline, and morale of the installation may be denied installation access and/or access credentials. This guidance applies to all personnel subject to identity vetting prior to being granted installation access. Reasons for installation access denial include, but are not limited to the following:

1.1.3.1. The individual is known to be, or reasonably suspected of being, a terrorist or belongs to an organization with known terrorist links.

1.1.3.2. The individual's claimed identity is unable to be verified.

1.1.3.3. The individual is currently barred from access to Eielson AFB or any federal installation or facility.

1.1.3.4. The individual is wanted by federal, state, local or civil law enforcement authorities, regardless of offense or violation.

1.1.3.5. The individual has a conviction of any kind for espionage, sabotage, treason, terrorism, or murder.

1.1.3.6. The individual is listed on any federal or state agency's "watch list" for criminal behavior or terrorist activity.

1.1.3.7. The individual has been convicted of a firearms or explosive violation.

1.1.3.8. The individual has been convicted of sexual assault, armed robbery, rape, child molestation, child pornography, human trafficking, drug possession with intent to sell, or drug distribution.

1.1.3.9. The individual has knowingly and willingly engaged in acts or activities designed to overthrow the U.S. government by force.

1.1.3.10. The individual or vehicle is carrying illegal substances such as drugs, contraband, etc.

1.1.3.10.1. Illegal substances will be confiscated and the person in possession will be interviewed, and cited under applicable federal laws. Once the contraband is removed from the vehicle or person, the Installation Access Official will determine if entry will be allowed or denied.

1.1.3.11. The individual or vehicle is carrying illegal weapons.

1.1.3.12. The individual has been incarcerated within the past 10 years, for greater than 12 months, for a felony; unless released on proof of innocence.

1.1.3.13. There is a reasonable basis to believe based on an individual's criminal history, that granting access to Eielson AFB poses an unacceptable risk to the installation or mission.

1.1.3.14. There is a reasonable basis to believe, based on the nature or duration of the individual's alcohol abuse, illegal use of narcotics, drugs, or other controlled substances, without evidence of substantial rehabilitation, that granting access to Eielson AFB poses an unacceptable risk to the installation or mission.

1.1.3.15. The individual has a history of assault on law enforcement officers.

1.1.4. Individuals denied access to the installation can appeal the decision by writing a letter requesting access and stating the reason(s) why they need access to Eielson AFB. The letter should be mailed to 354 SFS/S5R, Reports and Analysis Section, 451 Division St., Suite 106, Eielson AFB, AK 99702. Upon receipt of the letter, 354 SFS/S5R will coordinate the request with applicable agencies for access determination. Once access determination has been made, a certified letter will be mailed to the requesting individual informing them of the resolution to their request.

1.2. Installation Entry/Exit Control Points (ECPs).

1.2.1. Hursey Gate is Eielson AFB's main gate and single ECP. Unless otherwise authorized, all personnel entering or exiting Eielson AFB must utilize this gate.

1.2.2. South Gate. The South Gate is a special purpose gate. Personnel who wish to utilize this gate must first coordinate with 354 SFS/S3 and receive approval from the Security Forces Commander.

1.2.3. Quarry Hill Gate. The Quarry Hill gate is a special purpose gate that is used only by personnel having a need to access the area. This gate will remain locked at all times. Personnel must contact 354 SFS/Base Defense Operations Center (BDOC) and/or Range Control for access.

1.2.4. Manchu Lake Drive Gate. The Manchu Lake Drive Gate is a special purpose gate used primarily by the Army to access training facilities. This gate will remain locked at all times. Prior to utilizing this gate, personnel will contact 354 SFS/BDOC and/or Range Control for access. Hunters may also request use of this gate. There is no landline at this gate.

1.2.5. Manchu Trail Gate. The Manchu Trail Gate is a special purpose gate used primarily by the Army to access training facilities and Yukon Training Areas. This gate will remain locked at all times. Personnel will contact 354 SFS/BDOC and/or Range Control for access. There is no landline at this gate.

1.2.6. Railroad Entry Gate. The gate is a special purpose gate for the specific purpose of allowing train entry. This gate will remain locked at all times. Only USAF train, or Alaska Railroad operators, are authorized to use this gate. The agency requesting entry will contact 354 SFS/BDOC 30 minutes prior to the estimated time of arrival.

1.2.7. Old Hursey Gate. The Old Hursey gate is a special purpose gate. Personnel who wish to utilize this gate must first coordinate with 354 SFS/S3 and receive approval from the Security Forces Commander.

1.3. Installation Entry Procedures: Authorized personnel requesting entry to Eielson AFB must be in possession of a valid identification (ID) credential. For more information, call the Visitor Control Center at (907) 377-3807.

1.3.1. Definition of Terms.

1.3.1.1. Sponsor: To utilize your base access privileges to vouch for a non-affiliated member to access the installation.

1.3.1.2. Escort: To be in close physical proximity to an individual at all times while on the installation. You may escort an individual in a separate vehicle if they follow you directly on your route with no deviations. **NOTE:** Escorting may become a requirement in increased Force Protection Conditions (FPCON)s.

1.3.2. REAL ID Act. The REAL ID Act of 2005 established federally mandated requirements and standards for the production and issuance of state driver's licenses and identification cards. These requirements include: full legal name, date of birth, gender, driver's license or identification card number, front facing digital photograph, address of

principle residence, signature, physical security features designed to prevent tampering, counterfeiting, or duplication of the document for fraudulent purposes, and common machine-readable technology with defined minimum data elements.

1.3.3. REAL ID is susceptible to frequent changes, based on a state's progress toward compliance. For a list of REAL ID compliant states and territories, visit the Department of Homeland Security web site at <https://www.dhs.gov/current-status-states-territories>. A driver's license or ID card from a state or territory not in compliance with REAL ID will not be accepted for **unescorted** entry to Eielson AFB, unless there is an existing waiver with the Department of Homeland Security for the state from where the driver's license or ID card was issued. Entry will only be allowed if a REAL ID compliant ID can be provided or the sponsor reports to the Visitor Control Center (VCC) for verification, and a visitor escort will be required while on base. If no sponsor is available or a REAL ID compliant form of ID cannot be provided, entry will be denied. Current U.S. passports and passport cards may be used for entry to Eielson AFB in lieu of state ID.

1.4. **General Entry Procedures:** IECs will conduct 100% ID checks on all vehicle operators and occupants, 16 years of age and older.

1.5. **Sponsorship:** Only personnel with approved credentials or specifically delegated sponsorship authority in writing are authorized to sponsor guests. All sponsors must be 16 years of age or older and present on the installation to sponsor guests. Sponsors are responsible for the behavior and conduct of their guests at all times while on the installation. Sponsors will ensure all guests are properly documented to be on the installation prior to entering. During FPCON Alpha and Bravo, sponsors may telephonically register their guests with the VCC for up to a three-day pass. Any sponsor requesting an extended pass, up to thirty days, must report in person to the VCC with their guest. In any instance wherein the sponsor fails to complete guest registration prior to entry is in violation of this instruction. Sponsorship violations subject violators to criminal prosecution and/or loss of privileges and/or barment from the installation. **EXCEPTION:** Regardless of age, some minor children of active component personnel may be issued a DD Form 1173. When the minor is in the custody of a parent or legal guardian who is not entitled to a DoD ID, and the minor child is present, the parent or legal guardian will be granted entry; however, they must first obtain a Defense Biometric Identification System (DBIDS) pass or an AF Form 75 (Visitors Pass) if DBIDS is not operational. In this case the person identified as the sponsor on the minor's DD Form 1173 will be listed as the sponsor on the pass.

1.5.1. **Short Term Visit:** A short-term visit is defined as 8 hours or less. Short-term visitors will be issued a DBIDS pass.

1.5.2. **Extended Visit:** An extended visit is defined as more than 8 hours not to exceed 30 days. Personnel who are authorized extended entry will normally be issued an AF Form 75 or DBIDS pass.

1.5.3. **Long Term Visit:** A long-term visit is defined as 31 or more days not to exceed one year. Personnel who are authorized long-term entry, but who are not entitled to a

DoD ID will normally be issued a DBIDS pass or an Eielson AFB ID Card. Active component personnel assigned to and living on Eielson AFB may sponsor houseguests 31 days or more, not to exceed a year, upon approval of the sponsor's squadron commander and housing management. **NOTE:** Active component personnel who reside in the dormitories may not sponsor guests to their dorm room for longer than 8 hours.

1.5.4. If a member is barred from entry onto Eielson AFB, but still retains medical privileges, they must check in with the VCC for entry first and must be sponsored.

1.5.5. Dormitory Visitors: All dormitory visitors must be at least 18 years of age or accompanied by a parent or legal guardian. People visiting the dormitories will not be issued a pass that exceeds 8 hours.

1.5.6. Media Personnel: Civilian news media personnel visits must be coordinated with 354 FW/PA (Public Affairs), prior to arrival. Media personnel who possess valid DoD credentials may be allowed on the installation without notification and sponsorship as long as they do not act in an official capacity.

1.5.7. Commercial Taxis: Commercial taxis do not require prior approval to conduct business on the installation. Taxi drivers must be in possession of a valid commercial driver's license. All passengers entering the installation are required to show approved entry credentials. Properly sponsored civilian visitors entering the installation via commercial taxi will be issued an AF Form 75. All taxi drivers who request entry to the installation to pick up a fare must report to the VCC or commercial vehicle search area after hours. Prior to allowing entry to commercial taxi drivers, VCC personnel will telephonically verify the request with the sponsor and issue a DBIDS pass.

1.5.8. Vehicle Towing Service: Towing services do not require prior approval to conduct business on the installation. Tow service drivers will report to the VCC or commercial vehicle search area after hours. VCC personnel will telephonically verify each request through a person who possesses sponsorship authority. Repossessions are authorized on the installation with a court order and will require a police escort to their destination.

1.5.9. Foreign National Visitors: Foreign visitors will not be allowed unescorted or unsponsored access. **EXCEPTION:** Foreign military members, with proper clearance and on official business are granted unescorted access; however these individuals do not have sponsorship authority. All visits by foreign nationals require prior approval. Sponsors will contact the VCC to obtain a copy of the Foreign National Sponsorship Worksheet. Once completed, return worksheet to VCC staff for routing and approval, and allow 10 days prior to visit for approval.

1.5.10. Commercial Deliveries: All commercial deliveries will be inspected and issued a visitors' pass. The driver must produce a driver's license, registration, proof of insurance and bill of lading at the commercial vehicle search area. When there is no bill of lading available, the IEC or VCC personnel will telephonically verify authorization from a responsible or authorized sponsor.

1.5.11. **Fast Food Deliveries:** Drivers for off base establishments must be listed on an Entry Authorization List (EAL) their company has provided to 354 SFS/S5. Drivers will be required to provide: name, phone number, and location of where food is to be delivered. (Service may be limited during increased FPCONs.)

1.5.12. **Distinguished Visitors (DV):** 354 FW/CCP (Protocol) is responsible for the coordination of DV visits. All visits will be scheduled through 354 FW/CCP and information will be provided to 354 SFS for vetting and pass construction.

1.5.12.1. DVs in possession of a pass will be allowed to **escort** individuals on the installation and must be with the individual at all times.

1.5.12.2. DVs do not have **sponsorship** authority, meaning they cannot call the VCC to sponsor visitors to meet on base.

1.5.13. **North Star Borough School District Employees:** The principal of each school on the installation will generate, sign, and process a master employee EAL. School employees will normally be issued a DBIDS Card or AF Form 75. The issued credential must specify "Official School Business Only." School employees who are not on official school business must be sponsored and issued a visitors pass. School employees who possess valid DoD credentials may be allowed on the installation without notification and sponsorship.

1.5.14. **Special Events:** For circumstances requiring one-time access, the installation commander may implement unique mechanisms to grant non-affiliated visitor's installation access. Personnel requesting entry to the installation on guest lists approved by 354 FW/CC, 354 FW/CV, 354 MSG/CC or 354 MSG/CD and authenticated by 354 SFS/S3, attendees to these events will receive a special event pass and do not require an AF Form 75.

1.5.15. Any person who has sponsorship authority may submit an EAL to VCC for special events that will be attended by ten or more visitors. This process may only be utilized during FPCON Normal, Alpha, or Bravo. The sponsoring authority must submit an EAL within 72 hours of the event to VCC. The EAL must include the sponsor's full name, rank or official capacity, unit, and telephone number. The EAL must include the full name, driver's license number (or date of birth on all minors) state of issue, and telephone number of each guest. The EAL must also include a specific time frame and location of the event. AF Form 75 is not required. VCC will check each visitor against the installation barment, suspension and revocation roster, and check for open wants and warrants. IECs will check a valid driver's license, state issued ID, or other acceptable form of ID against the EAL.

1.6. No Identification Procedures: IECs will deny entry to any personnel who are not in possession of a valid picture ID. The person in question will be instructed to report to the VCC. If the individual is active component and assigned to Eielson AFB, VCC personnel will verify

through the Eielson Base Alpha Roster. If the person is in possession of a valid state driver's license, state ID card, other acceptable form of ID they may enter the installation. When the person does not possess a valid photo ID, a person with sponsorship authority must respond to the VCC to verify the identity of the person. The person will be issued an AF Form 75. The pass will specify "No Picture ID, Escort required." VCC personnel will brief the sponsor that they are responsible for the person and they must physically escort the person until authorized ID credentials are obtained. **EXCEPTION:** Family members of active component or retired personnel under the age of 16 and minor children of non-base affiliated personnel are not required to have a photo ID. Visitors will not be sponsored or escorted to the dormitories without showing a valid ID card.

1.7. Authorized Identification: Personnel desiring unescorted entry onto the installation; must enter through an established installation entry point, and be in possession of one of the following forms of identification, provided such ID is not expired, suspended, revoked, stolen, fraudulently constructed, or falsely impersonated:

1.7.1. Common Access Cards (CACs)

- No Stripe, Military or DoD Civilian
- Green Stripe, U.S. personnel including DoD contractors
- Blue Stripe, Non-U.S. personnel including DoD contractors
- Red Stripe, Emergency first responders including DoD contractors

1.7.2. DD Form 2

- Blue, Uniformed Service Retired
- Green (Beginning phase in period) or Red (being phased out), Reserve, Merchant Marine, USAF Academy, ROTC students

1.7.3. DD Form 1173

- Tan, family members and dependents

1.7.4. DD Form 1173-1

- Pink, Guard and Reserve family members and dependents

1.7.5. DD Form 2764

- Orange, DoD civilian Geneva Convention Identification Card

1.7.6. DD Form 2765

- Tan, Medal of Honor recipients, 100% disabled veterans

1.7.7. Civilian DoD Retiree Card

- Access for MWR use only

1.7.8. Department of Homeland Security (DHS) Federal Personal Identity Verification (PIV)

- Only when compatible with the DBIDS/Physical Access Control System

1.7.9. Physical Access Control System (PACS)/DBIDS generated cards and passes

- PACS/DBIDS cards will only be issued for access periods greater than 180 days and will need to be reissued after 365 days

1.7.10. Air Force Office of Special Investigations (AFOSI)

- Agents will use rank-neutral PACS/DBIDS cards or CACs when available and be presented with special agent credentials

1.7.11. Federal Bureau of Investigations (FBI) and United States Secret Service (USSS)

- Agents will use rank-neutral PACS/DBIDS cards or Federal PIVs when available and be presented with special agent credentials

1.7.12. Persons in possession of a Special Events Pass (i.e. Car Show, Wedding, School Sporting Events, etc.), issued by the 354 SFS/S5 section. **NOTE:** Special events passes do not offer sponsorship authority.

1.7.13. Local, state, federal law enforcement credentials to include Department of Social Services when the bearer is entering the installation in conjunction with official duties.

NOTE: These credentials do not offer sponsorship authority.

1.8. Motor Vehicle Registration and Insurance Requirements: All personnel operating a motor vehicle on the installation must have current registration, vehicle insurance, and a valid driver's license. IEC will conduct random registration and insurance checks, as directed by the SFS random antiterrorism matrix, on vehicles entering the installation.

1.9. Restricted and Controlled Areas: Specific written permission from the installation commander is required for entry into restricted and controlled areas on Eielson AFB. These areas are identified with Restricted Area and Controlled Area warning signs. Individuals who attempt unauthorized entry into a controlled/restricted area will be detained until an investigation is complete.

1.10. Barment Procedures: The 354 FW/CC may deny access to Eielson AFB through the use of a barment order. The 354 FW/CC may not delegate this authority. Barment letters will be coordinated through the servicing legal office. Documentation supporting barment must be kept for the period of the barment. Anyone barred from an installation may petition the installation commander for partial or limited privileges. Eielson AFB will honor any existing barment from another installation.

CHAPTER 2

PRIVATELY OWNED FIREARMS (POFs)

2.1. Firearms: Personnel who are authorized by law to possess POFs may transport firearms onto the installation. All firearms will be unloaded and in a locked case or vehicle compartment separated from the ammunition. Firearms may be stored on the installation in a locked vehicle

for up to 72 hours. Firearms may only be loaded and discharged while participating in authorized activities such as hunting in designated areas or at firearm/skeet ranges.

2.2. Carry of POFs: Open carry of a POF is not authorized on Eielson AFB property. Open carry is defined as the carry of a weapon in plain view at all times. Concealed carry is ONLY authorized by individuals credentialed under the Law Enforcement Officers Safety Act (LEOSA). Concealed carry is defined as the carry of a weapon out of view. Eielson AFB does not recognize state issued concealed carry licenses. LEOSA carry is not authorized in restricted areas, Engineer and Quarry Hill munitions storage areas or any school property on Eielson AFB.

2.3. Law Enforcement Personnel: AFOSI agents, Federal Law Enforcement officials, and state certified police officers who exercise legal jurisdiction on Eielson AFB may openly carry firearms in or out of uniform. When law enforcement personnel are not in uniform and openly carrying a firearm, they must clearly display their duty badge.

2.4. Prohibited Firearms: Any firearm that violates federal, state, or local law will not be possessed, stored, transported or maintained on Eielson AFB.

2.5. Storage/Registration of Firearms: Each military sponsor will be responsible for the storage of POFs in family/privatized housing units. It is the military sponsor's responsibility to maintain positive control and accountability of each POF.

2.5.1. Registration of POFs is mandatory when stored on the installation. This includes weapons stored in family/privatized housing where the AF has legal jurisdiction (proprietary, concurrent, or exclusive) and the 354 SFS armory. At a minimum, registration will consist of the name and contact information of owner, record of firearm manufacturer, model, serial number and caliber/gauge, and location where the firearm will be stored. Use AF Form 1314, *Firearms Registration*, to register POFs. The AF Form 1314 may be used to register up to five firearms per individual. Use additional forms as required for number of weapons in possession. Unit commanders will ensure each person registering a firearm for storage on the installation signs a DD Form 2760, *Qualification to Possess Firearms or Ammunition*, acknowledging they do not have a qualifying conviction under the Lautenberg Amendment to the 1968 Gun Control Act.

2.5.2. Organizations will ensure newly assigned members, or those members moving from off base to family/privatized housing units, register POFs within 30 days.

2.5.3. POFs, ammunition, gunpowder or primers will not be stored in dormitories, lodging or a Temporary Living Facility (TLF). All POFs will only be stored in family/privatized housing or the 354 SFS Armory and documented on the AF Form 1314. The 354 SFS Armory will not store personally owned ammunition, gunpowder or primers.

2.6. Dangerous Instruments and Privately Owned Weapons other than Firearms: The following instruments, devices and materials are considered dangerous and controlled in the interest of safety, discipline and public welfare. Most of these instruments are commonly referred to as "weapons" and are divided into the following categories:

2.6.1. Category One. Defined as, "Instruments or devices capable of propelling a projectile by compressed air, gasses, spring, or other mechanical or physical means." Category One weapons include but are not limited to pellet guns, B-B guns, paintball guns, bows, spear guns, cross bows, dart guns, slingshots, throwing spears or any device that can shoot a projectile at a high rate of velocity. Instruments in this category may only be used on the installation in sanctioned activities, supervised by an adult (18 years of age or older), installation agency or approved installation club. Installation housing residents (**NOTE:** NOT including dormitory residents), may store these items in their quarters. As with firearms, these devices will only be carried or transported in an unloaded configuration. Children's toys that are brightly colored and easily identifiable as a toy and shoot a soft projectile i.e. "Nerf bullets" or emit a shot like sound i.e. "cap gun" are allowed.

2.6.2. Category Two. Defined as, "Instruments capable of killing or maiming that are normally swung by physical effort." Category Two weapons are prohibited from being possessed on Eielson AFB. Category Two weapons include but are not limited to blackjacks, brass knuckles, nun chucks, fighting sticks, lead slaps, studded fighting gloves or any other instruments whose obvious purpose is to be used as a weapon, such as a sawed-off weighted pool cue or bat.

2.6.3. Category Three. Defined as, "Sword canes, throwing stars, throwing knives, gravity knives, and butterfly knives that do not spring, but are opened by the movement of the hand." Knives with blades in excess of five inches in length are prohibited to be carried or worn on the installation as a matter of common practice. They may be worn while traveling in a motor vehicle to and from quarters and installation gates but will not be worn in public areas on the installation, including but not limited to clubs, base theater, recreation centers, Base Exchange, Shoppette, or the bowling center.

2.7. **CEW and Lachrymatory Agents:** Devices commonly referred to as Tasers and irritant agents, such as mace or pepper spray may only be carried on duty when performing law enforcement or security duties and must be issued through official channels. Carrying these items on duty at any other time is prohibited. Escorting individuals for out-processing, to legal appointment, etc., is not recognized as law enforcement or security duties. While off duty, individuals may carry CEWs or lachrymatory agents IAW state and federal law.

CHAPTER 3

DRIVING ON EIELSON

3.1. Driving a GOV or POV on Eielson AFB is a privilege granted by the 354 FW/CC. Acceptance of installation driving privileges occurs when a person operates their vehicle(s) within the boundaries of the installation. Vehicle operators must comply with the laws and instructions governing motor vehicle operation.

3.2. Installation speed limits:

3.2.1. 15 miles per hour in the base family housing areas and school zones unless otherwise posted.

3.2.2. 10 miles per hour in all parking areas, including school parking areas, unless otherwise posted

3.2.3. 10 miles per hour when approaching or overtaking troop movements, to include personnel conducting physical fitness training.

3.2.4. 25 miles per hour unless posted otherwise.

3.2.5. 10 miles per hour below the posted speed limit when passing an emergency vehicle with lights activated.

3.3. Headphones and Earphones. The wearing of any listening devices is prohibited while driving a motor vehicle, walking, jogging, running, bicycling, skating, or skateboarding on Eielson AFB roadways. Use of those devices impairs driving and masks or inhibits the recognition of emergency signals, sirens, alarms, announcements, the approach of vehicles, human speech, and outside noises in general. **EXCEPTION:** Hearing aids, single ear-piece hands-free phone devices, and motorcycle driver/passenger intercom devices are allowed.

3.4. Screened Devices: While operating a motor vehicle it is unlawful to have a television, monitor, or similar device operating in the view of the driver, with the exception of a Global Positioning Satellite (GPS) enabled device that provides driving directions. This includes but is not limited to texting or talking on or any other use of a cell phone while driving. A person commits the crime of driving with a screen device operating if the person is driving a motor vehicle, the vehicle has a television, video monitor, portable computer, or any other similar means capable of providing a visual display that is in full view of a driver in a normal driving position while the vehicle is in motion, and the monitor or visual display is operating while the person is driving.

3.5. Studded tires: Studded tires will not be authorized IAW with Alaska Statutes, from 1 May through 15 September.

3.6. Motorcycles, Motor Scooters, and Mopeds: See AFI 91-207, *The US Air Force Traffic Safety Program*, for safety course requirements to operate motorcycles, motor scooters, and mopeds on AF installations.

3.6.1. Operators must possess a current driver's license from Alaska or the operator's state of legal residence with motorcycle endorsement, if required by that state.

3.6.2. A Motorcycle Safety Foundation (MSF) card indicating completion of required safety courses and on-cycle evaluation and a certificate indicating completion of Traffic Safety Course IV. **EXCEPTION:** Operators that possess a state motorcycle endorsement that requires a MSF approved training for such an endorsement are not required to complete Course IV.

3.6.3. For motorcycles and other self-propelled, open, two-wheel, three-wheel, and four-wheel vehicles powered by a motorcycle-type engine, the following traffic rules apply IAW *Military Police Motor Vehicle Traffic Supervision*/AFI 31-218(I) 4-2, para. c, (b):

3.6.3.1. Headlight will be on at all times when in operation.

3.6.3.2. A rear view mirror will be attached to each side of the handlebars.

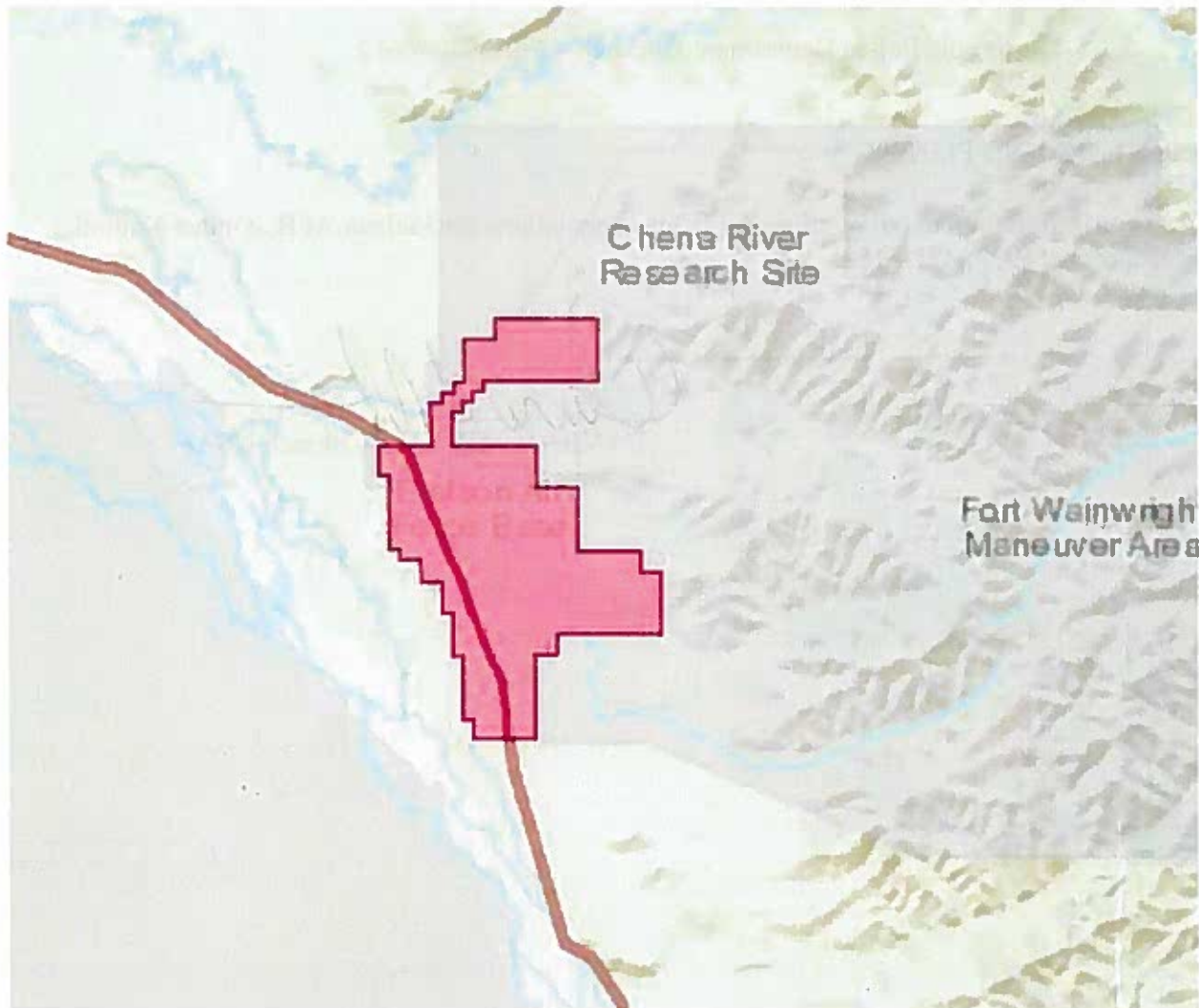
3.6.3.3. Approved protective helmets, eye protection, hard-soled shoes, long trousers, and brightly colored or reflective outer upper garment will be worn by operators and passengers when in operation.

3.6.3.4. Minimum age for ATV operations on the installation is 16.

3.6.3.5. All rules and regulations for ATV / Snowmobile use on Eielson AFB can be found in the Eielson Air Force Base Instruction 32-7002/*Use and Control of Off-Road Vehicles (ORV)*. This instruction is available for public download via any search engine.

CHAPTER 4 PERSONAL MODEL AIRCRAFT (PMA) POLICY

4.1. Policy for Eielson AFB: For Eielson AFB, a PMA is defined as a small unmanned aircraft system (sUAS) capable of sustaining flight in the atmosphere, flown within visual line of sight (VLOS) of the person operating the aircraft, and flown commercial or recreational purposes. Pursuant to 49 USC 40103(b)(3), the Federal Aviation Administration (FAA) classifies the airspace in and around Eielson AFB as 'National Defense Airspace'. The use of PMAs, including helicopters, quadcopters, and fixed-wing aircraft, are prohibited on or around Eielson AFB property (see map below). All unauthorized use of PMAs are to be reported immediately to the BDOC at (907) 377-5130.



CHAPTER 5 EMERGENCY CONTACT NUMBERS

5.1. If in need of emergency services, contact:

5.1.1. Eielson AFB Fire Department – 911

5.1.2. Security Forces BDOC – (907) 377-5130

5.1.3. Alaska State Troopers Dispatch – (907) 451-5100

5.1.4. Fairbanks Police Department Dispatch – (907) 450-6507

5.1.5. North Pole Police Department Dispatch – (907) 488-0612

CHAPTER 6 HUNTING AND FISHING

6.1. For information about hunting and fishing regulations for Eielson AFB, contact Natural Resources at (907) 377-5182.



DAVID A. MINEAU, Colonel, USAF
Commander

Attachment 1**GLOSSARY OF REFERENCES AND SUPPORTING INFORMATION*****References***

DD FORM 1173, *United States Uniformed Services Identification and Privilege Card*

AF FORM 75, *Visitor/Vehicle Pass*

DD FORM 2, *United States Uniformed Services Identification Card*

OPFORM 55, *DeCA and Main Exchange employees*

DLA Form 572A, *Defense Logistics Agency Identification Card*

Standard Form 1172-2, *DeCA Common Access Card*

Form 5210-8, *DoD Defense Contract Audit Agency*

DD Form 2574, *Army & Air Force Exchange Service (AAFES) Identification card*

DA Form 1602, *Department of the Army Civilian*

AFOSI Form 59/59A, *Air Force Office of Special Investigations Special Agent Credentials*

AF FORM 354, *Civilian Dependent Identification Card*

DD Form 4, *Enlistment-Reenlistment Document*

DD Form 1934, *Geneva Conventions Identity Card for Medical and Religious Personnel Who Serve in or Accompany the Armed Forces*

DD Form 2764 United States DoD, *Uniformed Services Civilian Geneva Conventions Identification Card*

DD Form 2765 Department of Defense, *Uniformed Services Identification and Privilege Card*

354 FWI 31-116, *Eielson AFB Motor Vehicle Traffic Supervision*, 19 September 2000

AFI 31-117, *Arming and Use of Force*, 2 February 2016

AFI 91-207, *US Air Force Traffic Safety Program*, 16 February 2017

Abbreviations and Acronyms

AAFES—Army and Air Force Exchange System

AF—Air Force

AFB—Air Force Base

AFI—Air Force Instruction

AFOSI—Air Force Office of Special Investigations

AK—Alaska

BDOC—Base Defense Operations Center

BX—Base Exchange

CAC—Common Access Card

CEW—Conducted Electrical Weapons

DA—Department of the Army

DBIDS—Defense Biometric Identification System

DECA—Defense Commissary Agency

DLA—Defense Logistics Agency

DOD—Department of Defense

DODI—Department of Defense Instruction

DV—Distinguished Visitor

EAFB—Eielson Air Force Base

EAL—Entry Authority List

ECP—Entry Control Point

FAA—Federal Aviation Administration

FEMA—Federal Emergency Management Agency

FPCON—Force Protection Condition

FW—Fighter Wing

FWI—Fighter Wing Instruction

GOV—Government Owned Vehicle

IAW—In Accordance With

ID—Identification

IDC—Installation Defense Council

IEC—Installation Entry Controller

ISM—Installation Spectrum Manager

MSF—Motorcycle Safety Foundation

MSG—Mission Support Group

OPR—Office of Primary Responsibility

PA—Public Affairs

PACS—Physical Access Control System

PIV—Personal Identity Verification

PMA—Personal Model Aircraft

POF—Privately Owned Firearm

POV—Privately Owned Vehicle

RDS—Records Disposition Schedule

SFMIS—Security Forces Information Management System

SFS—Security Forces Squadron

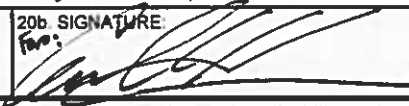

US—United States

USAF—United States Air Force

USC—United States Code

VCC —Visitor Control Center

VLOS—Visual Line of Sight

AIR FORCE PUBLICATION/FORM ACTION REQUEST				DATE: 12-Oct-17						
1. TO: (Org/OFS for final action) 354 CS/SCXK		2. FROM: (Grade/Rank, Name, Org/Office Symbol, E-mail) A1C Arielle Brown, 354 CS/SCXK, arielle.brown@us.af.mil		3. TELEPHONE NO. Comm: 907-377-5947 DSN: 317-377-5947						
4. PURPOSE: Publication Actions: <input checked="" type="checkbox"/> New <input type="checkbox"/> Rewrite <input type="checkbox"/> Interim Change # <input type="checkbox"/> Administrative Change <input type="checkbox"/> Guidance Memorandum <input type="checkbox"/> AF Level Policy Memorandum <input type="checkbox"/> Transfer Responsibility <input type="checkbox"/> Cancellation/Rescission <input type="checkbox"/> Certify Current Form Actions: <input type="checkbox"/> New <input type="checkbox"/> Revision <input type="checkbox"/> Transfer Responsibility <input type="checkbox"/> Cancellation/Rescission										
SECTION I: PUBLICATION/FORM INFORMATION										
5. OPR: 354 SFS/SSP		6. PUBLICATION/FORM CONTROL NUMBER: EAFBI 31-1		7. PUBLICATION/FORM TITLE: (If classified, give unclassified title) Installation Access and Security Guidelines						
8. SUPERSEDED PUBLICATION(S) AND/OR FORM(S) None			9. IMPLEMENTED HHQ PUB OR FORM'S PRESCRIBING PUB AFPD 31-1, Physical Security AFPD 31-2, Law Enforcement		10. PUB CLASSIFICATION OR RESTRICTION: Unclassified					
11. PRESCRIBED FORMS? <input checked="" type="checkbox"/> NO <input type="checkbox"/> YES (Complete Blocks 12 - 15)		12. FORM CONTROLLED? <input type="checkbox"/> NO <input type="checkbox"/> SAFEGUARDED <input type="checkbox"/> SERIAL NUMBERED								
13. FORM CLASSIFIED? <input type="checkbox"/> NO <input type="checkbox"/> YES <input type="checkbox"/> WHEN FILLED IN		14. SSN REQUESTED ON FORM? <input type="checkbox"/> NO <input type="checkbox"/> YES (Attach Justification Memo IAW AFI 33-332)								
15. FORM CONTROL NUMBER:		Current	New	Obsolete	Requires Revision	FORM CONTROL NUMBER	Current	New	Obsolete	Requires Revision
		<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>		<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
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17. SPECIAL PRINTING REQUIRED? <input checked="" type="checkbox"/> NO <input type="checkbox"/> YES (List specifications in block 22)										
18. VISUAL AIDS: <input checked="" type="checkbox"/> N/A <input type="checkbox"/> Temporary (Expiration Date:) <input type="checkbox"/> Permanent: Associated Publication Control Number										
SECTION II: COORDINATION										
19. Indicate the office providing coordination, results of review, date, and details of person providing the coordination in spaces provided below. Provide comments on separate comment sheet. Resolve all non-concurs prior to publishing. See AFI 33-360 for details on how to resolve a non-concur.										
OFFICE PROVIDING COORDINATION		COORDINATION		COORDINATORS NAME, GRADE/RANK, OFFICE SYMBOL				DATE		
LEGAL (Rqd for Pubs)		Concur w/Comments		see attached legal review				16-Mar-17		
CIO (Rqd for Pubs&Forms)		Concur as Written		Arielle N. Brown, E-3/A1C, 354 CS/SCXK				18-Apr-17		
GUARD (Rqd for Pubs)		Concur as Written		Jeremy T. Amstrup, SMSgt, 168 SFS S/5				25-Apr-17		
RESERVE (Rqd for Pubs)										
SAF/AA (Policy Pubs Only)										
SECTION III: CERTIFICATION AND APPROVAL										
20. I certify the action and verify that it is in consonance with existing law, National/OSD Policy and Guidance, and the Air Force Mission.										
20a. NAME, GRADE/RANK, OFFICE SYMBOL, AND TITLE OF CERTIFYING AUTHORITY CHAD B. BONDURANT, Colonel, USAF Commander, 354th Mission Support Group					20b. SIGNATURE: 			20c. DATE 28 Nov 17		
21. I approve this action and verify that it meets Air Force requirements for necessity, currency of information, and applicability to the Air Force.										
21a. NAME, GRADE/RANK, OFFICE SYMBOL, AND TITLE OF APPROVING AUTHORITY DAVID A. MINEAU, Colonel, USAF Commander, 354th Fighter Wing					21b. SIGNATURE: 			21c. DATE 9 Feb 18		
SECTION IV: ADDITIONAL INFORMATION										
22. COMMENTS/CONTINUATION (Use this block to indicate resource implications, identify copyrighted information, new OPR details, comments to coordinators and/or publications/forms officer, special printing requirements, etc.)										
SECTION V: FOR USE BY THE PUBLICATIONS/FORMS MANAGEMENT OFFICE										
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DEPARTMENT OF THE AIR FORCE
PACIFIC AIR FORCES



16 March 2017

MEMORANDUM FOR 354 SFS/CC

FROM: 354 FW/JA

SUBJECT: Legal Review of 354th Eielson AFB Instruction (EAFBI) 31-1, *Installation Access and Security Guidelines*

1. I have reviewed the proposed EAFBI and find it legally sufficient subject to adding the language to paragraph 2.1 to read "Concealed carry of POFs is not authorized on Eielson AFB unless otherwise authorized by Federal law." I recommend against a blanket prohibition on concealed carry of firearms because of the Law Enforcement Officer Safety Act which allows current and retired law enforcement to carry concealed firearms on Air Force installations if they qualify.

2. **FACTS.** The EAFBI establishes normal security operations on Eielson Air Force Base (AFB). The EAFBI takes into account all previously recorded Installation Defense Council decisions and aligns the Eielson AFB Installation Security Program with Pacific Air Force Standards. The current draft under paragraph 2.1 states, "... Concealed carry of POFs is not authorized on Eielson AFB."

3. **LAW.**

a. LEOSA was signed into law in 2004 with the intent to create a means for trained, verified law enforcement officers to respond immediately to a crime by affording them the privilege of carrying a concealed firearm across state or other jurisdictional lines. 18 U.S.C. 926. The law provides active and retired law enforcement officers the privilege to carry a concealed firearm in all 50 states, D.C. and the Commonwealth of Puerto Rico and all other U.S. possessions. The National Defense Authorization Act (NDAA) of 2013 amended LEOSA to make clear that it applied to military and DoD police law enforcement officers. Section 1089 of Public Law 112-239. Department of Defense Instruction (DODI) 55.25.12, 13 February 2014, incorporating Change 1, 1 August 2016, provides guidance to all DoD agencies in regards to LEOSA.

b. The stated purpose of DODI 5525.12 is to "update established policy and assigned responsibilities implementing the amended LEOSA." The instruction applies specifically to Military Departments and all other organizational entities within the DoD. The instruction states that in order to conceal carry firearms, the individual must meet the "definitional requirements of a 'qualified law enforcement officer'" or a "... 'qualified retired law enforcement officer'...." The instruction further states in paragraph d(2) that the instruction does not "[l]imit the authority of a military commander ... to deny entry to individuals or items based on current

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security or force protection conditions.” Paragraph e also states, “[a]s long as they are consistent with this instruction, the DoD Components may issue: (1) Regulations or policies limiting, restricting, conditioning, or otherwise affecting the carrying of concealed firearms.” Finally, DODI 5200.08, 10 December 2005, states that “authority of a DoD commander to take reasonable and lawful measures to maintain law and order and protect installation personnel and property ... [s]hall not be exercised in an arbitrary, unpredictable, or discriminatory manner. Removal or denial actions must be based on reasonable grounds and judiciously applied.” DODI 5200.08, 10 December 2005, paragraph 3.2.

4. ANALYSIS.

a. LEOSA is Federal law and the Air Force must comply with the substance of the statute. In 2013, Congress made clear through the NDAA that the law applied to the military. Additionally, the DODI 5525.12 shows that the Department of Defense expects implementation of LEOSA. The blanket prohibition of carrying concealed firearms would violate the law and DODI 5525.12.

b. LEOSA does not limit the ability of the commander to deny entry of individuals or items due to current security concerns. However, Congress implemented LEOSA to allow qualified law enforcement officers to concealed carry of firearms to make locations more secure. A blanket prohibition without justification would not be based on reasonable grounds and judicious application as required by DODI 5200.08. A blanket prohibition would also not be “consistent with [DODI 5525.12]” which provides guidance on the implementation of LEOSA. If there are specific security concerns that can be addressed by “limiting, restricting, [or] conditioning” the carrying of concealed firearms, they should be addressed with justification and be narrowly tailored to address the specific security concern. Also, in times of emergency, the commander may temporarily restrict the carrying of concealed firearms to address the emergency.

5. **CONCLUSION.** The submitted EAFBI is legally sufficient, subject to adding the language in paragraph 2.1 to read “Concealed carry of POFs is not authorized on Eielson AFB unless otherwise authorized by Federal law.” If you have any questions please contact me at Comm (907) 377-4114.

MALNAR.RYAN.D
EAN.1381378361
RYAN D. MALNAR, Maj, USAFR
Deputy Staff Judge Advocate

Digitally signed by
MALNAR.RYAN.D.EAN.1381378361
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